### 107TH CONGRESS 1ST SESSION

# H. R. 2768

[Report No. 107–

To amend title XVIII of the Social Security Act to provide regulatory relief and contracting flexibility under the Medicare Program.

### IN THE HOUSE OF REPRESENTATIVES

August 2, 2001

Mrs. Johnson of Connecticut (for herself, Mr. Stark, Mr. Camp, Mr. Cardin, Mr. Crane, Ms. Dunn of Washington, Mr. English, Mr. Foley, Mr. Hayworth, Mr. Sam Johnson of Texas, Mr. Kleczka, Mr. Lewis of Georgia, Mr. Lewis of Kentucky, Mr. McCrery, Mr. McDermott, Mr. McNulty, Mr. Ramstad, Mr. Shaw, Mrs. Thurman, and Mr. Weller) introduced the following bill; which was referred to the Committee on Ways and Means, and in addition to the Committee on Energy and Commerce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

October , 2001

Reported from the Committee on Ways and Means with an amendment [Strike out all after the enacting clause and insert the part printed in italic]
[For text of introduced bill, see copy of bill as introduced on August 2, 2001]

## A BILL

To amend title XVIII of the Social Security Act to provide regulatory relief and contracting flexibility under the Medicare Program.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,



1	SECTION 1. SHORT TITLE; AMENDMENTS TO SOCIAL SECU-
2	RITY ACT; TABLE OF CONTENTS.
3	(a) Short Title.—This Act may be cited as the
4	"Medicare Regulatory and Contracting Reform Act of
5	2001".
6	(b) Amendments to Social Security Act.—Except
7	as otherwise specifically provided, whenever in this Act an
8	amendment is expressed in terms of an amendment to or
9	repeal of a section or other provision, the reference shall
10	be considered to be made to that section or other provision
11	of the Social Security Act.
12	(c) Table of Contents.—The table of contents of this
13	Act is as follows:
	<ol> <li>Sec. 1. Short title; amendments to Social Security Act; table of contents.</li> <li>Sec. 2. Issuance of regulations.</li> <li>Sec. 3. Compliance with changes in regulations and policies.</li> <li>Sec. 4. Increased flexibility in medicare administration.</li> <li>Sec. 5. Provider education and technical assistance.</li> <li>Sec. 6. Small provider technical assistance demonstration program.</li> <li>Sec. 7. Medicare Provider Ombudsman; Medicare Beneficiary Ombudsman.</li> <li>Sec. 8. Provider appeals.</li> <li>Sec. 9. Recovery of overpayments and prepayment review; enrollment of providers.</li> <li>Sec. 10. Beneficiary outreach demonstration program.</li> <li>Sec. 11. Policy development regarding evaluation and management (E &amp; M) documentation guidelines.</li> <li>Sec. 12. Improvement in oversight of technology and coverage.</li> <li>Sec. 13. Miscellaneous provisions.</li> </ol>
14	(d) Construction.—Nothing in this Act shall be
15	construed—
16	(1) to compromise or affect existing legal author-
17	ity for addressing fraud or abuse, whether it be crimi-
18	nal prosecution, civil enforcement, or administrative



1	remedies, including under sections 3729 through 3733
2	of title 31, United States Code (known as the False
3	$Claims\ Act);\ or$
4	(2) to prevent or impede the Department of
5	Health and Human Services in any way from its on-
6	going efforts to eliminate waste, fraud, and abuse in
7	the medicare program.
8	Furthermore, the consolidation of medicare administrative
9	contracting set forth in this Act does not constitute consoli-
10	dation of the Federal Hospital Insurance Trust Fund and
11	the Federal Supplementary Medical Insurance Trust Fund
12	or reflect any position on that issue.
13	(e) Use of Term Supplier in Medicare.—Section
14	1861 (42 U.S.C. 1395x) is amended by inserting after sub-
15	section (c) the following new subsection:
16	``Supplier
17	"(d) The term 'supplier' means, unless the context oth-
18	erwise requires, a physician or other practitioner, a facility,
19	or other entity (other than a provider of services) that fur-
20	nishes items or services under this title.".
21	SEC. 2. ISSUANCE OF REGULATIONS.
22	(a) Consolidation of Promulgation to Once A
23	Month.—



1	(1) In General.—Section 1871 (42 U.S.C.
2	1395hh) is amended by adding at the end the fol-
3	lowing new subsection:
4	" $(d)(1)$ The Secretary shall issue proposed or final (in-
5	cluding interim final) regulations to carry out this title
6	only on one business day of every month unless publication
7	on another date is necessary to comply with requirements
8	under law.
9	"(2) The Secretary shall coordinate issuance of new
10	regulations relating to a category of provider of services or
11	suppliers based on an analysis of the collective impact of
12	regulatory changes on that category of providers or sup-
13	pliers.".
14	(2) Report on publication of regulations
15	ON A QUARTERLY BASIS.—Not later than 3 years after
16	the date of the enactment of this Act, the Secretary of
17	Health and Human Services shall submit to Congress
18	a report on the feasibility of requiring that regula-
19	tions described in section 1871(d) of the Social Secu-
20	rity Act only be promulgated on a single day every
21	calendar quarter.
22	(3) Effective date.—The amendment made by
23	paragraph (1) shall apply to regulations promulgated
24	on or after the date that is 30 days after the date of



25

the enactment of this Act.

(b) REGULAR TIMELINE FOR PUBLICATION OF FINAL 1 2 Rules.— 3 (1) In General.—Section 1871(a) (42 U.S.C. 4 1395hh(a)) is amended by adding at the end the fol-5 lowing new paragraph: 6 "(3)(A) The Secretary, in consultation with the Director of the Office of Management and Budget, shall establish 8 and publish a regular timeline for the publication of final regulations based on the previous publication of a proposed 10 regulation or an interim final regulation. 11 "(B) Such timeline may vary among different regulations based on differences in the complexity of the regulation, the number and scope of comments received, and other 13 relevant factors. If the Secretary intends to vary such 14 15 timeline with respect to the publication of a final regulation, the Secretary shall cause to have published in the Fed-16 eral Register notice of the different timeline by not later than the end of the comment period respecting such regula-18 19 tion. Such notice shall include a brief explanation of the justification for such variation. 21 "(C) In the case of interim final regulations, upon the expiration of the regular timeline established under this 23 paragraph for the publication of a final regulation after opportunity for public comment, the interim final regulation shall not continue in effect unless the Secretary pub-



- 1 lishes a notice of continuation of the regulation that in-
- 2 cludes an explanation of why the regular timeline was not
- 3 complied with. If such a notice is published, the regular
- 4 timeline for publication of the final regulation shall be
- 5 treated as having begun again as of the date of publication
- 6 of the notice.
- 7 "(D) The Secretary shall annually submit to Congress
- 8 a report that describes the instances in which the Secretary
- 9 failed to publish a final regulation within the applicable
- 10 timeline under this paragraph and that provides an expla-
- 11 nation for such failures.".
- 12 (2) Effective date.—The amendment made by
- paragraph (1) shall take effect on the date of the en-
- 14 actment of this Act. The Secretary of Health and
- 15 Human Services shall provide for an appropriate
- 16 transition to take into account the backlog of pre-
- viously published interim final regulations.
- 18 (c) Limitations on New Matter in Final Regula-
- 19 *TIONS.*—
- 20 (1) In General.—Section 1871(a) (42 U.S.C.
- 21 1395hh(a)), as amended by subsection (b), is further
- amended by adding at the end the following new
- 23 paragraph:
- 24 "(4) If the Secretary publishes notice of proposed rule-
- 25 making relating to a regulation (including an interim final

- 1 regulation), insofar as such final regulation includes a pro-2 vision that is not a logical outgrowth of such notice of pro-
- 3 posed rulemaking, that provision shall be treated as a pro-
- 4 posed regulation and shall not take effect until there is the
- 5 further opportunity for public comment and a publication
- 6 of the provision again as a final regulation.".
- 7 (2) Effective date.—The amendment made by
- 8 paragraph (1) shall apply to final regulations pub-
- 9 lished on or after the date of the enactment of this
- 10 Act.

#### 11 SEC. 3. COMPLIANCE WITH CHANGES IN REGULATIONS AND

- 12 **POLICIES.**
- 13 (a) No Retroactive Application of Substantive
- 14 Changes; Timeline for Compliance With Substantive
- 15 Changes After Notice.—Section 1871 (42 U.S.C.
- 16 1395hh), as amended by section 2(a), is amended by adding
- 17 at the end the following new subsection:
- 18 "(e)(1)(A) A substantive change in regulations, man-
- 19 ual instructions, interpretative rules, statements of policy,
- 20 or guidelines of general applicability under this title shall
- 21 not be applied (by extrapolation or otherwise) retroactively
- 22 to items and services furnished before the date the change
- 23 was issued, unless the Secretary determines that such retro-
- 24 active application would have a positive impact on bene-



- 1 ficiaries or providers of services and suppliers or would be
- 2 necessary to comply with statutory requirements.
- 3 "(B) A substantive change in regulations, manual in-
- 4 structions, interpretative rules, statements of policy, or
- 5 guidelines of general applicability under this title shall not
- 6 become effective until at least 30 days after the Secretary
- 7 issues the substantive change.
- 8 "(C) No action shall be taken against a provider of
- 9 services or supplier with respect to noncompliance with
- 10 such a substantive change for items and services furnished
- 11 before the effective date of such a change.".
- 12 (b) Reliance on Guidance.—Section 1871(e), as
- 13 added by subsection (a), is further amended by adding at
- 14 the end the following new paragraph:
- 15 "(2)(A) If—
- 16 "(i) a provider of services or supplier follows the
- 17 written guidance (which may be transmitted elec-
- tronically) provided by the Secretary or by a medi-
- 19 care contractor (as defined in section 1889(g)) acting
- 20 within the scope of the contractor's contract authority,
- 21 with respect to the furnishing of items or services and
- 22 submission of a claim for benefits for such items or
- 23 services with respect to such provider or supplier;
- 24 "(ii) the Secretary determines that the provider
- of services or supplier has accurately presented the



1	circumstances relating to such items, services, and
2	claim to the contractor in writing; and
3	"(iii) the guidance was in error;
4	the provider of services or supplier shall not be subject to
5	any sanction (including any penalty or requirement for re-
6	payment of any amount) if the provider of services or sup-
7	plier reasonably relied on such guidance.
8	"(B) Subparagraph (A) shall not be construed as pre-
9	venting the recoupment or repayment (without any addi-
10	tional penalty) relating to an overpayment insofar as the
11	overpayment was solely the result of a clerical or technical
12	operational error.".
13	(c) GAO Study on Advisory Opinion Authority.—
14	(1) Study.—The Comptroller General of the
15	United States shall conduct a study to determine the
16	feasibility and appropriateness of establishing in the
17	Secretary of Health and Human Services and the
18	Secretary's contractors authority to provide legally
19	binding advisory opinions on appropriate interpreta-
20	tion and application of regulations to carry out the
21	medicare program under title XVIII of the Social Se-
22	curity Act. Such study shall examine the appropriate
23	timeframe for issuing such advisory opinions, as well
24	as the need for additional staff and funding to pro-
25	vide such opinions.



1	(2) Report.—The Comptroller General shall
2	submit to Congress a report on the study conducted
3	under paragraph (1) by not later than January 1,
4	2003.
5	SEC. 4. INCREASED FLEXIBILITY IN MEDICARE ADMINIS-
6	TRATION.
7	(a) Consolidation and Flexibility in Medicare
8	Administration.—
9	(1) In General.—Title XVIII is amended by in-
10	serting after section 1874 the following new section:
11	"CONTRACTS WITH MEDICARE ADMINISTRATIVE
12	CONTRACTORS
13	"Sec. 1874A. (a) AUTHORITY.—
14	"(1) Authority to enter into contracts.—
15	The Secretary may enter into contracts with any en-
16	tity to serve as a medicare administrative contractor
17	with respect to the performance of any or all of the
18	functions described in paragraph (3) or parts of those
19	functions (or, to the extent provided in a contract, to
20	secure performance thereof by other entities).
21	"(2) Medicare administrative contractor
22	DEFINED.—For purposes of this title and title XI—
23	"(A) In general.—The term 'medicare ad-
24	ministrative contractor' means an agency, orga-
25	nization, or other person with a contract under
26	this section.



1	"(B) Appropriate medicare administra-
2	TIVE CONTRACTOR.—With respect to the perform-
3	ance of a particular function or activity in rela-
4	tion to an individual entitled to benefits under
5	part A or enrolled under part B, or both, a spe-
6	cific provider of services or supplier (or class of
7	such providers of services or suppliers), the 'ap-
8	propriate' medicare administrative contractor is
9	the medicare administrative contractor that has
10	a contract under this section with respect to the
11	performance of that function or activity in rela-
12	tion to that individual, provider of services or
13	supplier or class of provider of services or sup-
14	plier.
15	"(3) Functions described.—The functions re-
16	ferred to in paragraph (1) are payment functions,
17	provider services functions, and beneficiary services
18	functions as follows:
19	"(A) DETERMINATION OF PAYMENT
20	Amounts.—Determining (subject to the provi-
21	sions of section 1878 and to such review by the
22	Secretary as may be provided for by the con-
23	tracts) the amount of the payments required pur-
24	suant to this title to be made to providers of

 $services, \ suppliers \ and \ individuals.$ 



1	"(B) Making payments.—Making pay-
2	ments described in subparagraph (A) (including
3	receipt, disbursement, and accounting for funds
4	in making such payments).
5	"(C) Beneficiary education and assist-
6	ANCE.—Providing education and outreach to in-
7	dividuals entitled to benefits under part A or en-
8	rolled under part B, or both, and providing as-
9	sistance to those individuals with specific issues,
10	concerns or problems.
11	"(D) Provider consultative serv-
12	ICES.—Providing consultative services to institu-
13	tions, agencies, and other persons to enable them
14	to establish and maintain fiscal records nec-
15	essary for purposes of this title and otherwise to
16	qualify as providers of services or suppliers.
17	"(E) Communication with providers.—
18	Communicating to providers of services and sup-
19	pliers any information or instructions furnished
20	to the medicare administrative contractor by the
21	Secretary and serving as a channel of commu-
22	nication from providers of services and suppliers
23	to the Secretary.
24	"(F) Provider education and technical
25	ASSISTANCE.—Performing the functions relating



1	to provider education, training, and technical
2	assistance.
3	"(G) Additional functions.—Performing
4	such other functions as are necessary to carry
5	out the purposes of this title.
6	"(4) Relationship to Mip contracts.—
7	"(A) Nonduplication of duties.—In en-
8	tering into contracts under this section, the Sec-
9	retary shall assure that functions of medicare
10	administrative contractors in carrying out ac-
11	tivities under parts A and B do not duplicate
12	activities carried out under the Medicare Integ-
13	rity Program under section 1893. The previous
14	sentence shall not apply with respect to the ac-
15	tivity described in section 1893(b)(5) (relating to
16	prior authorization of certain items of durable
17	$medical\ equipment\ under\ section\ 1834(a)(15)).$
18	"(B) Construction.—An entity shall not
19	be treated as a medicare administrative con-
20	tractor merely by reason of having entered into
21	a contract with the Secretary under section
22	1893.
23	"(b) Contracting Requirements.—
24	"(1) Use of competitive procedures—



	11
1	"(A) In general.—Except as provided in
2	laws with general applicability to Federal acqui-
3	sition and procurement or in subparagraph (B),
4	the Secretary shall use competitive procedures
5	when entering into contracts with medicare ad-
6	ministrative contractors under this section, tak-
7	ing into account performance quality as well as
8	price and other factors.
9	"(B) Renewal of contracts.—The Sec-
10	retary may renew a contract with a medicare
11	administrative contractor under this section
12	from term to term without regard to section 5 of
13	title 41, United States Code, or any other provi-
14	sion of law requiring competition, if the medi-
15	care administrative contractor has met or ex-
16	ceeded the performance requirements applicable
17	with respect to the contract and contractor, ex-
18	cept that the Secretary shall provide for the ap-
19	plication of competitive procedures under such a
20	contract not less frequently than once every five
21	years.
22	"(C) Transfer of functions.—Functions
23	may be transferred among medicare administra-
24	tive contractors consistent with the provisions of

this paragraph. The Secretary shall ensure that



1	performance quality is considered in such trans-
2	fers.
3	"(D) Incentives for quality.—The Sec-
4	retary shall provide incentives for medicare ad-
5	ministrative contractors to provide quality serv-
6	ice and to promote efficiency.
7	"(2) Compliance with requirements.—No
8	contract under this section shall be entered into with
9	any medicare administrative contractor unless the
10	Secretary finds that such medicare administrative
11	contractor will perform its obligations under the con-
12	tract efficiently and effectively and will meet such re-
13	quirements as to financial responsibility, legal au-
14	thority, quality of services provided, and other mat-
15	ters as the Secretary finds pertinent.
16	"(3) Development of specific performance
17	REQUIREMENTS.—In developing contract performance
18	requirements, the Secretary shall develop performance
19	requirements to carry out the specific requirements
20	applicable under this title to a function described in
21	subsection (a)(3). In developing such requirements,
22	the Secretary may consult with providers of services
23	and suppliers and organizations and agencies per-

forming functions necessary to carry out the purposes



1	of this section with respect to such performance re-
2	quirements.
3	"(4) Information requirements.—The Sec-
4	retary shall not enter into a contract with a medicare
5	administrative contractor under this section unless
6	the contractor agrees—
7	"(A) to furnish to the Secretary such timely
8	information and reports as the Secretary may
9	find necessary in performing his functions under
10	this title; and
11	"(B) to maintain such records and afford
12	such access thereto as the Secretary finds nec-
13	essary to assure the correctness and verification
14	of the information and reports under subpara-
15	graph (A) and otherwise to carry out the pur-
16	poses of this title.
17	"(5) Surety Bond.—A contract with a medi-
18	care administrative contractor under this section may
19	require the medicare administrative contractor, and
20	any of its officers or employees certifying payments or
21	disbursing funds pursuant to the contract, or other-
22	wise participating in carrying out the contract, to
23	give surety bond to the United States in such amount
24	as the Secretary may deem appropriate.
25	"(c) Terms and Conditions.—



1	"(1) In general.—A contract with any medi-
2	care administrative contractor under this section may
3	contain such terms and conditions as the Secretary
4	finds necessary or appropriate and may provide for
5	advances of funds to the medicare administrative con-
6	tractor for the making of payments by it under sub-
7	section $(a)(3)(B)$ .
8	"(2) Prohibition on mandates for certain
9	DATA COLLECTION.—The Secretary may not require,
10	as a condition of entering into a contract under this
11	section, that the medicare administrative contractor
12	match data obtained other than in its activities under
13	this title with data used in the administration of this
14	title for purposes of identifying situations in which
15	the provisions of section 1862(b) may apply.
16	"(d) Limitation on Liability of Medicare Admin-
17	ISTRATIVE CONTRACTORS AND CERTAIN OFFICERS.—
18	"(1) Certifying officer.—No individual des-
19	ignated pursuant to a contract under this section as
20	a certifying officer shall, in the absence of gross neg-
21	ligence or intent to defraud the United States, be lia-
22	ble with respect to any payments certified by the in-
23	dividual under this section.
24	"(2) Disbursing officer.—No disbursing offi-
25	cer shall, in the absence of gross negligence or intent



to defraud the United States, be liable with respect to any payment by such officer under this section if it was based upon an authorization (which meets the applicable requirements for such internal controls established by the Comptroller General) of a certifying officer designated as provided in paragraph (1) of this subsection.

"(3) Liability of Medicare administrative contractor contractor.—A medicare administrative contractor shall be liable to the United States for a payment referred to in paragraph (1) or (2) if, in connection with such payment, an individual referred to in either such paragraph acted with gross negligence or intent to defraud the United States.

"(4) Indemnification by Secretary.—The Secretary shall make payment to a medicare administrative contractor under contract with the Secretary pursuant to this section, or to any member or employee thereof, or to any person who furnishes legal counsel or services to such medicare administrative contractor, in an amount equal to the reasonable amount of the expenses incurred, as determined by the Secretary, in connection with the defense of any civil suit, action, or proceeding brought against such medicare administrative contractor or person related to



1	the performance of any duty, function, or activity
2	under such contract, if due care was exercised by the
3	contractor or person in the performance of such duty,
4	function, or activity.".
5	(2) Consideration of incorporation of cur-
6	RENT LAW STANDARDS.—In developing contract per-
7	formance requirements under section 1874A(b) of the
8	Social Security Act, as inserted by paragraph (1), the
9	Secretary of Health and Human Services shall con-
10	sider inclusion of the performance standards described
11	in sections 1816(f)(2) of such Act (relating to timely
12	processing of reconsiderations and applications for ex-
13	emptions) and section 1842(b)(2)(B) of such Act (re-
14	lating to timely review of determinations and fair
15	hearing requests), as such sections were in effect before
16	the date of the enactment of this Act.
17	(b) Conforming Amendments to Section 1816 (Re-
18	LATING TO FISCAL INTERMEDIARIES).—Section 1816 (42)
19	U.S.C. 1395h) is amended as follows:
20	(1) The heading is amended to read as follows:
21	"PROVISIONS RELATING TO THE ADMINISTRATION OF PART
22	A".
23	(2) Subsection (a) is amended to read as follows:
24	"(a) The administration of this part shall be conducted
25	through contracts with medicare administrative contractors



26 under section 1874A.".

1	(3) Subsection (b) is repealed.
2	(4) Subsection (c) is amended—
3	(A) by striking paragraph (1); and
4	(B) in each of paragraphs $(2)(A)$ and
5	(3)(A), by striking "agreement under this sec-
6	tion" and inserting "contract under section
7	1874A that provides for making payments under
8	this part".
9	(5) Subsections (d) through (i) are repealed.
10	(6) Subsections (j) and (k) are each amended—
11	(A) by striking "An agreement with an
12	agency or organization under this section" and
13	inserting "A contract with a medicare adminis-
14	trative contractor under section 1874A with re-
15	spect to the administration of this part"; and
16	(B) by striking "such agency or organiza-
17	tion" and inserting "such medicare administra-
18	tive contractor" each place it appears.
19	(7) Subsection (1) is repealed.
20	(c) Conforming Amendments to Section 1842 (Re-
21	Lating to Carriers).—Section 1842 (42 U.S.C. 1395u)
22	is amended as follows:
23	(1) The heading is amended to read as follows:
24	"PROVISIONS RELATING TO THE ADMINISTRATION OF PART
25	B".

(2) Subsection (a) is amended to read as follows:



1	"(a) The administration of this part shall be conducted
2	through contracts with medicare administrative contractors
3	under section 1874A.".
4	(3) Subsection (b) is amended—
5	(A) by striking paragraph (1);
6	(B) in paragraph (2)—
7	(i) by striking subparagraphs (A) and
8	(B);
9	(ii) in subparagraph (C), by striking
10	"carriers" and inserting "medicare admin-
11	istrative contractors"; and
12	(iii) by striking subparagraphs (D)
13	and $(E)$ ;
14	(C) in paragraph (3)—
15	(i) in the matter before subparagraph
16	(A), by striking "Each such contract shall
17	provide that the carrier" and inserting
18	"The Secretary";
19	(ii) by striking "will" the first place it
20	appears in each of subparagraphs (A), (B),
21	(F), $(G)$ , $(H)$ , and $(L)$ and inserting
22	"shall";
23	(iii) in subparagraph (B), in the mat-
24	ter before clause (i), by striking "to the pol-
25	icyholders and subscribers of the carrier"



1	and inserting "to the policyholders and sub-
2	scribers of the medicare administrative con-
3	tractor";
4	(iv) by striking subparagraphs (C),
5	(D), and (E);
6	(v) in subparagraph (H)—
7	(I) by striking "if it makes deter-
8	minations or payments with respect to
9	physicians' services,"; and
10	(II) by striking "carrier" and in-
11	serting "medicare administrative con-
12	tractor";
13	(vi) by striking subparagraph (I);
14	(vii) in subparagraph (L), by striking
15	the semicolon and inserting a period;
16	(viii) in the first sentence, after sub-
17	paragraph (L), by striking "and shall con-
18	tain" and all that follows through the pe-
19	riod; and
20	(ix) in the seventh sentence, by insert-
21	ing "medicare administrative contractor,"
22	after "carrier,"; and
23	(D) by striking paragraph (5);



1	(E) in paragraph $(6)(D)(iv)$ , by striking
2	"carrier" and inserting "medicare administra-
3	tive contractor";
4	(F) in paragraph (7), by striking "the car-
5	rier" and inserting "the Secretary" each place it
6	appears.
7	(4) Subsection (c) is amended—
8	(A) by striking paragraph (1);
9	(B) in paragraph (2), by striking "contract
10	under this section which provides for the dis-
11	bursement of funds, as described in subsection
12	(a)(1)(B)," and inserting "contract under section
13	1874A that provides for making payments under
14	this part";
15	(C) in paragraph (3)(A), by striking "sub-
16	section $(a)(1)(B)$ " and inserting "section
17	1874A(a)(3)(B)";
18	(D) in paragraph (4), by striking "carrier"
19	and inserting "medicare administrative con-
20	tractor";
21	(E) in paragraph (5), by striking "contract
22	under this section which provides for the dis-
23	bursement of funds, as described in subsection
24	(a)(1)(B), shall require the carrier" and "carrier

responses" and inserting "contract under section



1	1874A that provides for making payments under
2	this part shall require the medicare administra-
3	tive contractor" and "contractor responses", re-
4	spectively; and
5	(F) by striking paragraph (6).
6	(5) Subsections (d), (e), and (f) are repealed.
7	(6) Subsection (g) is amended by striking "car-
8	rier or carriers" and inserting "medicare administra-
9	tive contractor or contractors".
10	(7) Subsection (h) is amended—
11	(A) in paragraph (2)—
12	(i) by striking "Each carrier having
13	an agreement with the Secretary under sub-
14	section (a)" and inserting "The Secretary";
15	and
16	(ii) by striking "Each such carrier"
17	and inserting "The Secretary";
18	(B) in paragraph $(3)(A)$ —
19	(i) by striking "a carrier having an
20	agreement with the Secretary under sub-
21	section (a)" and inserting "medicare ad-
22	ministrative contractor having a contract
23	under section 1874A that provides for mak-
24	ing payments under this part"; and



1	(ii) by striking "such carrier" and in-
2	serting "such contractor";
3	(C) in paragraph $(3)(B)$ —
4	(i) by striking "a carrier" and insert-
5	ing "a medicare administrative contractor"
6	each place it appears; and
7	(ii) by striking "the carrier" and in-
8	serting "the contractor" each place it ap-
9	pears; and
10	(D) in paragraphs $(5)(A)$ and $(5)(B)(iii)$ ,
11	by striking "carriers" and inserting "medicare
12	administrative contractors" each place it ap-
13	pears.
14	(8) Subsection (l) is amended—
15	(A) in paragraph (1)(A)(iii), by striking
16	"carrier" and inserting "medicare administra-
17	tive contractor"; and
18	(B) in paragraph (2), by striking "carrier"
19	and inserting "medicare administrative con-
20	tractor".
21	(9) Subsection $(p)(3)(A)$ is amended by striking
22	"carrier" and inserting "medicare administrative
23	contractor".
24	(10) Subsection (q)(1)(A) is amended by striking
25	"carrier".



### 1 (d) Effective Date; Transition Rule.— 2 (1) Effective date.—Except as otherwise pro-3 vided in this subsection, the amendments made by 4 this section shall take effect on October 1, 2003, and 5 the Secretary of Health and Human Services is au-6 thorized to take such steps before such date as may be 7 necessary to implement such amendments on a timely 8 basis. 9 General transition rules.—The Sec-10 retary shall take such steps as are necessary to pro-11 vide for an appropriate transition from contracts 12 under section 1816 and section 1842 of the Social Se-13 curity Act (42 U.S.C. 1395h, 1395u) to contracts 14 under section 1874A, as added by subsection (a)(1), 15 consistent with the requirements under such section to 16 competitively bid all contracts within 5 years after 17 the effective date in paragraph (1). 18 (3) AUTHORIZING CONTINUATION OF MIP FUNC-19 TIONS UNDER CURRENT CONTRACTS AND AGREE-20 MENTS AND UNDER ROLLOVER CONTRACTS.—The pro-21 visions contained in the exception in section 22 1893(d)(2) of the Social Security Act (42 U.S.C. 23 1395ddd(d)(2)) shall continue to apply notwith-

standing the amendments made by this section, and

any reference in such provisions to an agreement or



24

1	contract shall be deemed to include a contract under
2	section 1874A of such Act, as inserted by subsection
3	(a)(1), that continues the activities referred to in such
4	provisions.
5	(e) References.—On and after the effective date pro-
6	vided under subsection (d), any reference to a fiscal inter-
7	mediary or carrier under title XI or XVIII of the Social
8	Security Act (or any regulation, manual instruction, inter-
9	pretative rule, statement of policy, or guideline issued to
10	carry out such titles) shall be deemed a reference to an ap-
11	propriate medicare administrative contractor (as provided
12	under section 1874A of the Social Security Act).
13	SEC. 5. PROVIDER EDUCATION AND TECHNICAL ASSIST-
<ul><li>13</li><li>14</li></ul>	SEC. 5. PROVIDER EDUCATION AND TECHNICAL ASSIST-ANCE.
14	ANCE.
14 15	ANCE.  (a) Coordination of Education Funding.—
<ul><li>14</li><li>15</li><li>16</li></ul>	ANCE.  (a) Coordination of Education Funding.—  (1) In general.—The Social Security Act is
<ul><li>14</li><li>15</li><li>16</li><li>17</li></ul>	ANCE.  (a) Coordination of Education Funding.—  (1) In General.—The Social Security Act is amended by inserting after section 1888 the following
14 15 16 17 18	ANCE.  (a) Coordination of Education Funding.—  (1) In General.—The Social Security Act is amended by inserting after section 1888 the following new section:
14 15 16 17 18 19	ANCE.  (a) Coordination of Education Funding.—  (1) In General.—The Social Security Act is amended by inserting after section 1888 the following new section:  "Provider Education and Technical Assistance"
<ul><li>14</li><li>15</li><li>16</li><li>17</li><li>18</li><li>19</li><li>20</li></ul>	ANCE.  (a) Coordination of Education Funding.—  (1) In general.—The Social Security Act is amended by inserting after section 1888 the following new section:  "Provider Education and Technical Assistance"  "Sec. 1889. (a) Coordination of Education Fund-
14 15 16 17 18 19 20 21	ANCE.  (a) Coordination of Education Funding.—  (1) In General.—The Social Security Act is amended by inserting after section 1888 the following new section:  "Provider Education and Technical Assistance"  "Sec. 1889. (a) Coordination of Education Funding.—The Secretary shall coordinate the educational activities.
14 15 16 17 18 19 20 21 22	ANCE.  (a) Coordination of Education Funding.—  (1) In General.—The Social Security Act is amended by inserting after section 1888 the following new section:  "Provider Education and Technical Assistance"  "Sec. 1889. (a) Coordination of Education Funding.—The Secretary shall coordinate the educational activities provided through medicare contractors (as defined in



1	(2) Effective date.—The amendment made by
2	paragraph (1) shall take effect on the date of the en-
3	actment of this Act.
4	(3) Report.—Not later than October 1, 2002,
5	the Secretary of Health and Human Services shall
6	submit to Congress a report that includes a descrip-
7	tion and evaluation of the steps taken to coordinate
8	the funding of provider education under section
9	1889(a) of the Social Security Act, as added by para-
10	graph (1).
11	(b) Incentives To Improve Contractor Perform-
12	ANCE.—
13	(1) In general.—Section 1874A, as added by
14	section 4(a)(1), is amended by adding at the end the
15	following new subsection:
16	"(e) Incentives To Improve Contractor Perform-
17	ANCE IN PROVIDER EDUCATION AND OUTREACH.—
18	"(1) Methodology to measure contractor
19	Error rates.—In order to give medicare adminis-
20	trative contractors an incentive to implement effective
21	education and outreach programs for providers of
22	services and suppliers, the Secretary shall, in con-
23	sultation with representatives of providers and sup-
24	pliers, develop and implement by October 1, 2003, a
25	methodology to measure the specific claims payment



1	error rates of such contractors in the processing or re-
2	viewing of medicare claims.
3	"(2) Identification of Best practices.—The
4	Secretary shall identify the best practices developed
5	by individual medicare administrative contractors for
6	educating providers of services and suppliers and how
7	to encourage the use of such best practices nation-
8	wide.".
9	(2) Report.—Not later than October 1, 2003,
10	the Secretary of Health and Human Services shall
11	submit to Congress a report that describes how the
12	Secretary intends to use the methodology developed
13	under section 1874A(e)(1) of the Social Security Act,
14	as added by paragraph (1), in assessing medicare
15	contractor performance in implementing effective edu-
16	cation and outreach programs, including whether to
17	use such methodology as the basis for performance bo-
18	nuses. The report shall include an analysis of the
19	sources of identified errors and potential changes in
20	systems of contractors and rules of the Secretary that
21	could reduce claims error rates.
22	(c) Provision of Access to and Prompt Re-
23	SPONSES FROM MEDICARE ADMINISTRATIVE CONTRAC-



24 TORS.—

1	(1) In general.—Section 1874A, as added by
2	section 4(a)(1) and as amended by subsection (b), is
3	further amended by adding at the end the following
4	new subsection:
5	"(f) Response to Inquiries; Toll-Free Lines.—
6	"(1) Contractor responsibility.—Each
7	medicare administrative contractor shall, for those
8	providers of services and suppliers which submit
9	claims to the contractor for claims processing—
10	"(A) respond in a clear, concise, and accu-
11	rate manner to specific billing and cost reporting
12	questions of providers of services and suppliers;
13	"(B) maintain a toll-free telephone number
14	at which providers of services and suppliers may
15	obtain information regarding billing, coding,
16	and other appropriate information under this
17	title;
18	"(C) maintain a system for identifying
19	(and disclosing, upon request) who provides the
20	information referred to in subparagraphs (A)
21	and (B); and
22	"(D) monitor the accuracy, consistency, and
23	timeliness of the information so provided.
24	"(2) EVALUATION.—In conducting evaluations of
25	individual medicare administrative contractors, the



I	Secretary shall take into account the results of the
2	monitoring conducted under paragraph (1)(D). The
3	Secretary shall, in consultation with organizations
4	representing providers of services and suppliers, estab-
5	lish standards relating to the accuracy, consistency,
6	and timeliness of the information so provided.".
7	(2) Effective date.—The amendment made by
8	paragraph (1) shall take effect October 1, 2003.
9	(d) Improved Provider Education and Train-
10	ING.—
11	(1) In general.—Section 1889, as added by
12	subsection (a), is amended by adding at the end the
13	following new subsections:
14	"(b) Enhanced Education and Training.—
15	"(1) Additional resources.—For each of fis-
16	cal years 2003 and 2004, there are authorized to be
17	appropriated to the Secretary (in appropriate part
18	from the Federal Hospital Insurance Trust Fund and
19	the Federal Supplementary Medical Insurance Trust
20	Fund) \$10,000,000.
21	"(2) USE.—The funds made available under
22	paragraph (1) shall be used to increase the conduct by
23	medicare contractors of education and training of
24	providers of services and suppliers regarding billing,
25	coding, and other appropriate items.



1	"(c) Tailoring Education and Training Activi-
2	ties for Small Providers or Suppliers.—
3	"(1) In general.—Insofar as a medicare con-
4	tractor conducts education and training activities, it
5	shall tailor such activities to meet the special needs
6	of small providers of services or suppliers (as defined
7	in paragraph (2)).
8	"(2) Small provider of services or sup-
9	PLIER.—In this subsection, the term 'small provider
10	of services or supplier' means—
11	"(A) a provider of services with fewer than
12	25 full-time-equivalent employees; or
13	"(B) a supplier with fewer than 10 full-
14	time-equivalent employees.".
15	(2) Effective date.—The amendment made by
16	paragraph (1) shall take effect on October 1, 2002.
17	(e) Requirement To Maintain Internet Sites.—
18	(1) In general.—Section 1889, as added by
19	subsection (a) and as amended by subsection (d), is
20	further amended by adding at the end the following
21	new subsection:
22	"(d) Internet Sites; FAQs.—The Secretary, and
23	each medicare contractor insofar as it provides services (in-
24	cluding claims processing) for providers of services or sup-
25	pliers, shall maintain an Internet site which—



1	"(1) provides answers in an easily accessible for-
2	mat to frequently asked questions, and
3	"(2) includes other published materials of the
4	contractor,
5	that relate to providers of services and suppliers under the
6	programs under this title (and title XI insofar as it relates
7	to such programs).".
8	(2) Effective date.—The amendment made by
9	paragraph (1) shall take effect on October 1, 2002.
10	(f) Additional Provider Education Provisions.—
11	(1) In general.—Section 1889, as added by
12	subsection (a) and as amended by subsections (d) and
13	(e), is further amended by adding at the end the fol-
14	lowing new subsections:
15	"(e) Encouragement of Participation in Edu-
16	CATION PROGRAM ACTIVITIES.—A medicare contractor
17	may not use a record of attendance at (or failure to attend)
18	educational activities or other information gathered during
19	an educational program conducted under this section or
20	otherwise by the Secretary to select or track providers of
21	services or suppliers for the purpose of conducting any type
22	of audit or prepayment review.
23	"(f) Construction.—Nothing in this section or sec-
24	tion 1893(g) shall be construed as providing for disclosure
25	by a medicare contractor—



1	"(1) of the screens used for identifying claims
2	that will be subject to medical review; or
3	"(2) of information that would compromise
4	pending law enforcement activities or reveal findings
5	of law enforcement-related audits.
6	"(g) Definitions.—For purposes of this section, the
7	term 'medicare contractor' includes the following:
8	"(1) A medicare administrative contractor with
9	a contract under section 1874A, including a fiscal
10	intermediary with a contract under section 1816 and
11	a carrier with a contract under section 1842.
12	"(2) An eligible entity with a contract under sec-
13	tion 1893.
14	Such term does not include, with respect to activities of a
15	specific provider of services or supplier an entity that has
16	no authority under this title or title IX with respect to such
17	activities and such provider of services or supplier.".
18	(2) Effective date.—The amendment made by
19	paragraph (1) shall take effect on the date of the en-
20	actment of this Act.
21	SEC. 6. SMALL PROVIDER TECHNICAL ASSISTANCE DEM-
22	ONSTRATION PROGRAM.
23	(a) Establishment.—
24	(1) In General.—The Secretary of Health and
25	Human Services shall establish a demonstration pro-



1	gram (in this section referred to as the "demonstra-
2	tion program") under which technical assistance de-
3	scribed in paragraph (2) is made available, upon re-
4	quest and on a voluntary basis, to small providers of
5	services or suppliers in order to improve compliance
6	with the applicable requirements of the programs
7	under medicare program under title XVIII of the So-
8	cial Security Act (including provisions of title XI of
9	such Act insofar as they relate to such title and are
10	not administered by the Office of the Inspector Gen-
11	eral of the Department of Health and Human Serv-
12	ices).
13	(2) Forms of technical assistance.—The
14	technical assistance described in this paragraph is—
15	(A) evaluation and recommendations re-
16	garding billing and related systems; and
17	(B) information and assistance regarding
18	policies and procedures under the medicare pro-
19	gram, including coding and reimbursement.
20	(3) Small providers of services or sup-
21	PLIERS.—In this section, the term "small providers of
22	services or suppliers" means—
23	(A) a provider of services with fewer than
24	25 full-time-equivalent employees; or



1	(B) a supplier with fewer than 10 full-time-
2	equivalent employees.
3	(b) Qualification of Contractors.—In conducting
4	the demonstration program, the Secretary of Health and
5	Human Services shall enter into contracts with qualified
6	organizations (such as peer review organizations or entities
7	described in section $1889(g)(2)$ of the Social Security Act,
8	as inserted by section $5(f)(1)$ ) with appropriate expertise
9	with billing systems of the full range of providers of services
10	and suppliers to provide the technical assistance. In award-
11	ing such contracts, the Secretary shall consider any prior
12	investigations of the entity's work by the Inspector General
13	of Department of Health and Human Services or the Comp-
14	troller General of the United States.
15	(c) Description of Technical Assistance.—The
16	technical assistance provided under the demonstration pro-
17	gram shall include a direct and in-person examination of
18	billing systems and internal controls of small providers of
19	services or suppliers to determine program compliance and
20	to suggest more efficient or effective means of achieving such
21	compliance.
22	(d) Avoidance of Recovery Actions for Prob-
23	LEMS IDENTIFIED AS CORRECTED.—The Secretary of
24	Health and Human Services shall provide that, absent evi-
25	dence of fraud and notwithstanding any other provision of



1	law, any errors found in a compliance review for a small
2	provider of services or supplier that participates in the
3	demonstration program shall not be subject to recovery ac-
4	tion if the technical assistance personnel under the program
5	determine that—
6	(1) the problem that is the subject of the compli-
7	ance review has been corrected to their satisfaction
8	within 30 days of the date of the visit by such per-
9	sonnel to the small provider of services or supplier,
10	and
11	(2) such problem remains corrected for such pe-
12	riod as is appropriate.
13	(e) GAO EVALUATION.—Not later than 2 years after
14	the date of the date the demonstration program is first im-
15	plemented, the Comptroller General, in consultation with
16	the Inspector General of the Department of Health and
17	Human Services, shall conduct an evaluation of the dem-
18	onstration program. The evaluation shall include a deter-
19	mination of whether claims error rates are reduced for
20	small providers of services or suppliers who participated
21	in the program and the extent of improper payments made
22	as a result of the demonstration program. The Comptroller
23	General shall submit a report to the Secretary and the Con-

 $24\ gress\ on\ such\ evaluation\ and\ shall\ include\ in\ such\ report$ 



recommendations regarding the continuation or extension of the demonstration program. 3 (f) Financial Participation by Providers.—The provision of technical assistance to a small provider of serv-5 ices or supplier under the demonstration program is conditioned upon the small provider of services or supplier paying an amount estimated (and disclosed in advance of a 8 provider's or supplier's participation in the program) to be equal to 25 percent of the cost of the technical assistance. 10 (q) AUTHORIZATION OF APPROPRIATIONS.—There are authorized to be appropriated to the Secretary of Health 12 and Human Services (in appropriate part from the Federal Hospital Insurance Trust Fund and the Federal Supplementary Medical Insurance Trust Fund) to carry out the 14 15 demonstration program— 16 (1) for fiscal year 2003, \$1,000,000, and 17 (2) for fiscal year 2004, \$6,000,000. 18 SEC. 7. MEDICARE PROVIDER OMBUDSMAN; MEDICARE 19 BENEFICIARY OMBUDSMAN. 20 (a) Medicare Provider Ombudsman.—Section 1868 21 (42 U.S.C. 1395ee) is amended— 22 (1) by adding at the end of the heading the fol-23 lowing: "; MEDICARE PROVIDER OMBUDSMAN"; 24 (2) by inserting "PRACTICING PHYSICIANS ADVI-

SORY COUNCIL.—(1)" after "(a)";



1	(3) in paragraph (1), as so redesignated under
2	paragraph (2), by striking "in this section" and in-
3	serting "in this subsection";
4	(4) by redesignating subsections (b) and (c) as
5	paragraphs (2) and (3), respectively; and
6	(5) by adding at the end the following new sub-
7	section:
8	"(b) Medicare Provider Ombudsman.—The Sec-
9	retary shall appoint a Medicare Provider Ombudsman. The
10	Ombudsman shall—
11	"(1) provide assistance, on a confidential basis,
12	to providers of services and suppliers with respect to
13	complaints, grievances, and requests for information
14	concerning the programs under this title (including
15	provisions of title XI insofar as they relate to this
16	title and are not administered by the Office of the In-
17	spector General of the Department of Health and
18	Human Services) and in the resolution of unclear or
19	conflicting guidance given by the Secretary and medi-
20	care contractors to such providers of services and sup-
21	pliers regarding such programs and provisions and
22	requirements under this title and such provisions;
23	and



1	"(2) submit recommendations to the Secretary
2	for improvement in the administration of this title
3	and such provisions, including—
4	"(A) recommendations to respond to recur-
5	ring patterns of confusion in this title and such
6	provisions (including recommendations regard-
7	ing suspending imposition of sanctions where
8	there is widespread confusion in program ad-
9	ministration), and
10	"(B) recommendations to provide for an ap-
11	propriate and consistent response (including not
12	providing for audits) in cases of self-identified
13	overpayments by providers of services and sup-
14	pliers.".
15	(b) Medicare Beneficiary Ombudsman.—Title
16	XVIII is amended by inserting after section 1806 the fol-
17	lowing new section:
18	"MEDICARE BENEFICIARY OMBUDSMAN
19	"Sec. 1807. (a) In General.—The Secretary shall
20	appoint within the Department of Health and Human
21	Services a Medicare Beneficiary Ombudsman who shall
22	have expertise and experience in the fields of health care
23	and advocacy.
24	"(b) Duties.—The Medicare Beneficiary Ombudsman
25	shall—



1	"(1) receive complaints, grievances, and requests
2	for information submitted by a medicare beneficiary,
3	with respect to any aspect of the medicare program;
4	"(2) provide assistance with respect to com-
5	plaints, grievances, and requests referred to in para-
6	graph (1), including—
7	"(A) assistance in collecting relevant infor-
8	mation for such beneficiaries, to seek an appeal
9	of a decision or determination made by a fiscal
10	$in terme diary, \ carrier, \ Medicare + Choice \ or gani-$
11	zation, or the Secretary; and
12	"(B) assistance to such beneficiaries with
13	any problems arising from disenrollment from a
14	Medicare+Choice plan under part C; and
15	"(3) submit annual reports to Congress and the
16	Secretary that describe the activities of the Office and
17	that include such recommendations for improvement
18	in the administration of this title as the Ombudsman
19	determines appropriate.".
20	(c) Funding.—There are authorized to be appro-
21	priated to the Secretary of Health and Human Services (in
22	appropriate part from the Federal Hospital Insurance
23	Trust Fund and the Federal Supplementary Medical Insur-
24	ance Trust Fund) to carry out the provisions of subsection
25	(b) of section 1868 of the Social Security Act (relating to



- 1 the Medicare Provider Ombudsman), as added by subsection
- 2 (a)(5) and section 1807 of such Act (relating to the Medi-
- 3 care Beneficiary Ombudsman), as added by subsection (b),
- 4 such sums as are necessary for fiscal year 2002 and each
- 5 succeeding fiscal year.
- 6 (d) Use of Central, Toll-Free Number (1-800-
- 7 MEDICARE).—Section 1804(b) (42 U.S.C. 1395b–2(b)) is
- 8 amended by adding at the end the following: "The Secretary
- 9 shall provide, through the toll-free number 1-800-MEDI-
- 10 CARE, for a means by which individuals seeking informa-
- 11 tion about, or assistance with, such programs who phone
- 12 such toll-free number are transferred (without charge) to
- 13 appropriate entities for the provision of such information
- 14 or assistance. Such toll-free number shall be the toll-free
- 15 number listed for general information and assistance in the
- 16 annual notice under subsection (a) instead of the listing
- 17 of numbers of individual contractors.".
- 18 SEC. 8. PROVIDER APPEALS.
- 19 (a) Medicare Administrative Law Judges.—Sec-
- 20 tion 1869 (42 U.S.C. 1395ff), as amended by section 521(a)
- 21 of Medicare, Medicaid, and SCHIP Benefits Improvement
- 22 and Protection Act of 2000 (114 Stat. 2763A-534), as en-
- 23 acted into law by section 1(a)(6) of Public Law 106-554,
- 24 is amended by adding at the end the following new sub-
- 25 section:



1	"(g) Medicare Administrative Law Judges.—
2	"(1) Transition plan.—Not later than October
3	1, 2003, the Commissioner of Social Security and the
4	Secretary shall develop and implement a plan under
5	which the functions of administrative law judges re-
6	sponsible for hearing cases under this title (and re-
7	lated provisions in title XI) shall be transferred from
8	the responsibility of the Commissioner and the Social
9	Security Administration to the Secretary and the De-
10	partment of Health and Human Services. The plan
11	shall include recommendations with respect to—
12	"(A) the number of administrative law
13	judges and support staff required to hear and de-
14	cide such cases in a timely manner; and
15	"(B) funding levels required for fiscal year
16	2004 and subsequent fiscal years under this sub-
17	section to hear such cases in a timely manner.
18	Nothing in this subsection shall be construed as affect-
19	ing the independence of administrative law judges
20	from the Department of Health and Human Services
21	and from medicare contractors in carrying out their
22	responsibilities for hearing and deciding cases.
23	"(2) Increased financial support.—In addi-
24	tion to any amounts otherwise appropriated, there
25	are authorized to be appropriated (in appropriate



part from the Federal Hospital Insurance Trust Fund
and the Federal Supplementary Medical Insurance
Trust Fund) to the Secretary to increase the number
of administrative law judges described in paragraph
(1) and to improve education and training for such
judges and their staffs in carrying out functions
under this title, \$5,000,000 for fiscal year 2003 and
such sums as are necessary for fiscal year 2004 and
each subsequent fiscal year.
"(3) Submittal of Plan to congress and
GAO; REPORT OF GAO.—Not later than July 1, 2003,
the Secretary shall submit to the Committee on Ways
and Means of the House of Representatives, the Com-
mittee on Finance of the Senate, and the Comptroller
General of the United States the terms of the plan de-
veloped under paragraph (1). No later than Sep-
tember 1, 2003, the Comptroller General shall submit
to such Committees a report containing an evaluation
of the terms of such plan.".
(b) Process for Expedited Access to Judicial
Review.—
(1) In General.—Section 1869(b) (42 U.S.C.
1395ff(b)) as amended by Medicare, Medicaid, and

SCHIP Benefits Improvement and Protection Act of



1	2000 (114 Stat. 2763A-534), as enacted into law by
2	section 1(a)(6) of Public Law 106-554, is amended—
3	(A) in paragraph (1)(A), by inserting ",
4	subject to paragraph (2)," before "to judicial re-
5	view of the Secretary's final decision"; and
6	(B) by adding at the end the following new
7	paragraph:
8	"(2) Expedited access to judicial re-
9	VIEW.—
10	"(A) In general.—The Secretary shall es-
11	tablish a process under which a provider of serv-
12	ices or supplier that furnishes an item or service
13	or a beneficiary who has filed an appeal under
14	paragraph (1) (other than an appeal filed under
15	$paragraph \ (1)(F)) \ may \ obtain \ access \ to \ judicial$
16	review when a review panel (described in sub-
17	paragraph (D)), on its own motion or at the re-
18	quest of the appellant, determines that it does
19	not have the authority to decide the question of
20	law or regulation relevant to the matters in con-
21	troversy and that there is no material issue of
22	fact in dispute. The appellant may make such
23	request only once with respect to a question of

law or regulation in a case of an appeal.



1	"(B) Prompt determinations.—If, after
2	or coincident with appropriately filing a request
3	for an administrative hearing, the appellant re-
4	quests a determination by the appropriate review
5	panel that no review panel has the authority to
6	decide the question of law or regulations relevant
7	to the matters in controversy and that there is
8	no material issue of fact in dispute and if such
9	request is accompanied by the documents and
10	materials as the appropriate review panel shall
11	require for purposes of making such determina-
12	tion, such review panel shall make a determina-
13	tion on the request in writing within 60 days
14	after the date such review panel receives the re-
15	quest and such accompanying documents and
16	materials. Such a determination by such review
17	panel shall be considered a final decision and
18	not subject to review by the Secretary.
19	"(C) Access to Judicial Review.—
20	"(i) In general.—If the appropriate
21	review panel—
22	"(I) determines that there are no
23	material issues of fact in dispute and
24	that the only issue is one of law or reg-



1	ulation that no review panel has the
2	authority to decide; or
3	"(II) fails to make such deter-
4	mination within the period provided
5	under subparagraph (B);
6	then the appellant may bring a civil action
7	as described in this subparagraph.
8	"(ii) Deadline for filing.—Such
9	action shall be filed, in the case described
10	in—
11	"(I) clause (i)(I), within 60 days
12	of date of the determination described
13	in such subparagraph; or
14	"(II) clause (i)(II), within 60
15	days of the end of the period provided
16	under subparagraph (B) for the deter-
17	mination.
18	"(iii) Venue.—Such action shall be
19	brought in the district court of the United
20	States for the judicial district in which the
21	appellant is located (or, in the case of an
22	action brought jointly by more than one ap-
23	plicant, the judicial district in which the
24	greatest number of applicants are located)



1	or in the district court for the District of
2	Columbia.
3	"(iv) Interest on amounts in con-
4	Troversy.—Where a provider of services or
5	supplier seeks judicial review pursuant to
6	this paragraph, the amount in controversy
7	shall be subject to annual interest beginning
8	on the first day of the first month beginning
9	after the 60-day period as determined pur-
10	suant to clause (ii) and equal to the rate of
11	interest on obligations issued for purchase
12	by the Federal Hospital Insurance Trust
13	Fund for the month in which the civil ac-
14	tion authorized under this paragraph is
15	commenced, to be awarded by the reviewing
16	court in favor of the prevailing party. No
17	interest awarded pursuant to the preceding
18	sentence shall be deemed income or cost for
19	the purposes of determining reimbursement
20	due providers of services or suppliers under
21	$this\ Act.$
22	"(D) REVIEW PANELS.—For purposes of
23	this subsection, a 'review panel' is an adminis-
24	trative law judge, the Departmental Appeals

Board, a qualified independent contractor (as



1	defined in subsection $(c)(2)$ , or an entity des-
2	ignated by the Secretary for purposes of making
3	determinations under this paragraph.".
4	(2) Application to termination pro-
5	CEEDINGS.—Section 1866(h) (42 U.S.C. 1395cc(h)) is
6	amended by adding at the end the following new
7	paragraph:
8	"(3) The provisions of section 1869(b)(2) shall apply
9	with respect to determinations described in paragraph (1)
10	in the same manner as they apply to a provider of services
11	that has filed an appeal under section 1869(b)(1).".
12	(3) Effective date.—The amendments made
13	by this subsection shall apply to appeals filed on or
14	after October 1, 2002.
15	(c) Requiring Full and Early Presentation of
16	EVIDENCE.—
17	(1) In General.—Section 1869(b) (42 U.S.C.
18	1395ff(b)), as amended by Medicare, Medicaid, and
19	SCHIP Benefits Improvement and Protection Act of
20	2000 (114 Stat. 2763A-534), as enacted into law by
21	section 1(a)(6) of Public Law 106-554, and as
22	amended by subsection (b), is further amended by
23	adding at the end the following new paragraph:
24	"(3) Requiring full and early presen-
25	TATION OF EVIDENCE BY PROVIDERS.—A provider of



1	services or supplier may not introduce evidence in
2	any appeal under this section that was not presented
3	at the reconsideration conducted by the qualified
4	independent contractor under subsection (c), unless
5	there is good cause which precluded the introduction
6	of such evidence at or before that reconsideration.".
7	(2) Effective date.—The amendment made by
8	paragraph (1) shall take effect on October 1, 2002.
9	SEC. 9. RECOVERY OF OVERPAYMENTS AND PREPAYMENT
10	REVIEW; ENROLLMENT OF PROVIDERS.
11	(a) Recovery of Overpayments and Prepayment
12	Review.—Section 1893 (42 U.S.C. 1395ddd) is amended
13	by adding at the end the following new subsections:
14	"(f) Recovery of Overpayments and Prepayment
15	Review.—
16	"(1) Use of repayment plans.—
17	"(A) In general.—If the repayment, with-
18	in 30 days by a provider of services or supplier,
19	of an overpayment under this title would con-
20	stitute a hardship (as defined in subparagraph
21	(B)), subject to subparagraph (C), the Secretary
22	shall enter into a plan (which meets terms and
23	conditions determined to be appropriate by the
24	Secretary) with the provider of services or sup-
25	plier for the offset or repayment of such overpay-



1	ment over a period of not longer than 3 years,
2	or in the case of extreme hardship (as deter-
3	mined by the Secretary) over a period of not
4	longer than 5 years. Interest shall accrue on the
5	balance through the period of repayment.
6	"(B) Hardship.—
7	"(i) In general.—For purposes of
8	subparagraph (A), the repayment of an
9	overpayment (or overpayments) within 30
10	days is deemed to constitute a hardship if—
11	"(I) in the case of a provider of
12	services that files cost reports, the ag-
13	gregate amount of the overpayments
14	exceeds 10 percent of the amount paid
15	under this title to the provider of serv-
16	ices for the cost reporting period cov-
17	ered by the most recently submitted
18	cost report; or
19	"(II) in the case of another pro-
20	vider of services or supplier, the aggre-
21	gate amount of the overpayments ex-
22	ceeds 10 percent of the amount paid
23	under this title to the provider of serv-
24	ices or supplier for the previous cal-
25	endar year.



1	"(ii) Rule of application.—The
2	Secretary shall establish rules for the appli-
3	cation of this subparagraph in the case of a
4	provider of services or supplier that was not
5	paid under this title during the previous
6	year or was paid under this title only dur-
7	ing a portion of that year.
8	"(iii) Treatment of previous over-
9	PAYMENTS.—If a provider of services or
10	supplier has entered into a repayment plan
11	under subparagraph (A) with respect to a
12	specific overpayment amount, such payment
13	amount under the repayment plan shall not
14	be taken into account under clause (i) with
15	respect to subsequent overpayment amounts.
16	"(C) Exceptions.—Subparagraph (A)
17	shall not apply if the Secretary has reason to
18	suspect that the provider of services or supplier
19	may file for bankruptcy or otherwise cease to do
20	business or if there is an indication of fraud or
21	abuse committed against the program.
22	"(D) Immediate collection if violation
23	OF REPAYMENT PLAN.—If a provider of services
24	or supplier fails to make a payment in accord-

ance with a repayment plan under this para-



1	graph, the Secretary may immediately seek to
2	offset or otherwise recover the total balance out-
3	standing (including applicable interest) under
4	the repayment plan.
5	"(2) Limitation on recoupment until deter-
6	MINATION BY QUALIFIED INDEPENDENT CON-
7	TRACTOR.—
8	"(A) In general.—In the case of a pro-
9	vider of services or supplier that is determined to
10	have received an overpayment under this title
11	and that seeks a reconsideration by a qualified
12	independent contractor on such determination
13	under section 1869(b)(1), the Secretary may not
14	take any action (or authorize any other person,
15	including any medicare contractor, as defined in
16	paragraph (9)) to recoup the overpayment until
17	the date the decision on the reconsideration has
18	been rendered.
19	"(B) Collection with interest.—Inso-
20	far as the determination on such appeal is
21	against the provider of services or supplier, in-
22	terest on the overpayment shall accrue on and
23	after the date of the original notice of overpay-
24	ment. Insofar as such determination against the

provider of services or supplier is later reversed,



1	the Secretary shall provide for repayment of the
2	amount recouped plus interest at the same rate
3	as would apply under the previous sentence for
4	the period in which the amount was recouped.
5	"(3) Standardization of random prepay-
6	MENT REVIEW.—
7	"(A) In general.—A medicare contractor
8	may conduct random prepayment review only to
9	develop a contractor-wide or program-wide
10	claims payment error rates or under such addi-
11	tional circumstances as may be provided under
12	regulations, developed in consultation with pro-
13	viders of services and suppliers.
14	"(B) Construction.—Nothing in subpara-
15	graph (A) shall be construed as preventing the
16	denial of payments for claims actually reviewed
17	under a random prepayment review.
18	"(4) Limitation on use of extrapolation.—
19	A medicare contractor may not use extrapolation to
20	determine overpayment amounts to be recovered by
21	recoupment, offset, or otherwise unless—
22	"(A) there is a sustained or high level of
23	payment error (as defined by the Secretary by
24	regulation); or



1	"(B) documented educational intervention
2	has failed to correct the payment error (as deter-
3	mined by the Secretary).
4	"(5) Provision of supporting documenta-
5	TION.—In the case of a provider of services or sup-
6	plier with respect to which amounts were previously
7	overpaid, a medicare contractor may request the peri-
8	odic production of records or supporting documenta-
9	tion for a limited sample of submitted claims to en-
10	sure that the previous practice is not continuing.
11	"(6) Consent settlement reforms.—
12	"(A) In General.—The Secretary may use
13	a consent settlement (as defined in subparagraph
14	(D)) to settle a projected overpayment.
15	"(B) Opportunity to submit additional
16	INFORMATION BEFORE CONSENT SETTLEMENT
17	OFFER.—Before offering a provider of services or
18	supplier a consent settlement, the Secretary
19	shall—
20	"(i) communicate to the provider of
21	services or supplier in a non-threatening
22	manner that, based on a review of the med-
23	ical records requested by the Secretary, a
24	preliminary analysis indicates that there
25	would be an overpayment; and



1	"(ii) provide for a 45-day period dur-
2	ing which the provider of services or sup-
3	plier may furnish additional information
4	concerning the medical records for the
5	claims that had been reviewed.
6	"(C) Consent settlement offer.—The
7	Secretary shall review any additional informa-
8	tion furnished by the provider of services or sup-
9	plier under subparagraph (B)(ii). Taking into
10	consideration such information, the Secretary
11	shall determine if there still appears to be an
12	overpayment. If so, the Secretary—
13	"(i) shall provide notice of such deter-
14	mination to the provider of services or sup-
15	plier, including an explanation of the rea-
16	son for such determination; and
17	"(ii) in order to resolve the overpay-
18	ment, may offer the provider of services or
19	supplier—
20	"(I) the opportunity for a statis-
21	tically valid random sample; or
22	"(II) a consent settlement.
23	The opportunity provided under clause (ii)(I)
24	does not waive any appeal rights with respect to
25	the alleged overpayment involved.



1	"(D) Consent settlement defined.—
2	For purposes of this paragraph, the term 'con-
3	sent settlement' means an agreement between the
4	Secretary and a provider of services or supplier
5	whereby both parties agree to settle a projected
6	overpayment based on less than a statistically
7	valid sample of claims and the provider of serv-
8	ices or supplier agrees not to appeal the claims
9	involved.
10	"(7) Limitations on non-random prepayment
11	REVIEW.—
12	"(A) Limitation on initiation of
13	NON-RANDOM PREPAYMENT REVIEW.—A
14	medicare contractor may not initiate non-
15	random prepayment review of a provider of
16	services or supplier based on the initial
17	identification by that provider of services or
18	supplier of an improper billing practice un-
19	less there is a sustained or high level of pay-
20	ment error (as defined in paragraph
21	(4)(A)).
22	"(B) TERMINATION OF NON-RANDOM
23	PREPAYMENT REVIEW.—The Secretary shall
24	issue regulations relating to the termi-
25	nation, including termination dates, of non-



1	random prepayment review. Such regula-
2	tions may vary such a termination date
3	based upon the differences in the cir-
4	cumstances triggering prepayment review.
5	"(8) Payment audits.—
6	"(A) Written notice for post-payment
7	AUDITS.—Subject to subparagraph (C), if a
8	medicare contractor decides to conduct a post-
9	payment audit of a provider of services or sup-
10	plier under this title, the contractor shall provide
11	the provider of services or supplier with written
12	notice of the intent to conduct such an audit.
13	"(B) Explanation of findings for all
14	AUDITS.—Subject to subparagraph (C), if a
15	medicare contractor audits a provider of services
16	or supplier under this title, the contractor shall
17	provide for an exit conference with the provider
18	or supplier during which the contractor shall—
19	"(i) give the provider of services or
20	supplier a full review and explanation of
21	the findings of the audit in a manner that
22	is understandable to the provider of services
23	or supplier and permits the development of

 $an\ appropriate\ corrective\ action\ plan;$ 



1	"(ii) inform the provider of services or
2	supplier of the appeal rights under this
3	title;
4	"(iii) give the provider of services or
5	supplier an opportunity to provide addi-
6	tional information to the contractor; and
7	"(iv) take into account information
8	provided, on a timely basis, by the provider
9	of services or supplier under clause (iii).
10	"(C) Exception.—Subparagraphs (A) and
11	(B) shall not apply if the provision of notice or
12	findings would compromise pending law enforce-
13	ment activities or reveal findings of law enforce-
14	ment-related audits.
15	"(9) Definitions.—For purposes of this sub-
16	section:
17	"(A) Medicare contractor.—The term
18	'medicare contractor' has the meaning given such
19	term in section $1889(g)$ .
20	"(B) Random prepayment review.—The
21	term 'random prepayment review' means a de-
22	mand for the production of records or docu-
23	mentation absent cause with respect to a claim.
24	"(g) Notice of Over-Utilization of Codes.—The
25	Secretary shall establish a process under which the Sec-



1	retary provides for notice to classes of providers of services
2	and suppliers served by the contractor in cases in which
3	the contractor has identified that particular billing codes
4	may be overutilized by that class of providers of services
5	or suppliers under the programs under this title (or provi-
6	sions of title XI insofar as they relate to such programs).".
7	(b) Provider Enrollment Process; Right of Ap-
8	PEAL.—
9	(1) In General.—Section 1866 (42 U.S.C.
10	1395cc) is amended—
11	(A) by adding at the end of the heading the
12	following: "; ENROLLMENT PROCESSES"; and
13	(B) by adding at the end the following new
14	subsection:
15	"(j) Enrollment Process for Providers of Serv-
16	ices and Suppliers.—
17	"(1) In general.—The Secretary shall establish
18	by regulation a process for the enrollment of providers
19	of services and suppliers under this title.
20	"(2) Appeal process.—Such process shall
21	provide—
22	"(A) a method by which providers of serv-
23	ices and suppliers whose application to enroll
24	(or, if applicable, to renew enrollment) are de-



1	nied are provided a mechanism to appeal such
2	denial; and
3	"(B) prompt deadlines for actions on appli-
4	cations for enrollment (and, if applicable, re-
5	newal of enrollment) and for consideration of ap-
6	peals.".
7	(2) Effective date.—The Secretary of Health
8	and Human Services shall provide for the establish-
9	ment of the enrollment and appeal process under the
10	amendment made by paragraph (1) within 6 months
11	after the date of the enactment of this Act.
12	(c) Process for Correction of Minor Errors
13	AND OMISSIONS ON CLAIMS WITHOUT PURSUING APPEALS
14	Process.—The Secretary of Health and Human Services
15	shall develop, in consultation with appropriate medicare
16	contractors (as defined in section 1889(g) of the Social Se-
17	curity Act, as inserted by section 5(f)(1)) and representa-
18	tives of providers of services and suppliers, a process where-
19	by, in the case of minor errors or omissions that are detected
20	in the submission of claims under the programs under title
21	XVIII of such Act, a provider of services or supplier is given
22	an opportunity to correct such an error or omission without
23	the need to initiate an appeal. Such process shall include
24	the ability to resubmit corrected claims.



## SEC. 10. BENEFICIARY OUTREACH DEMONSTRATION PRO-2 GRAM. 3 (a) In General.—The Secretary of Health and Human Services shall establish a demonstration program 4 5 (in this section referred to as the "demonstration program") under which medicare specialists employed by the Depart-6 7 ment of Health and Human Services provide advice and 8 assistance to medicare beneficiaries regarding the medicare 9 program at the location of existing local offices of the Social 10 Security Administration. 11 (b) Locations.— 12 (1) In General.—The demonstration program 13 shall be conducted in at least 6 offices or areas. Sub-14 ject to paragraph (2), in selecting such offices and 15 areas, the Secretary shall provide preference for offices 16 with a high volume of visits by medicare beneficiaries. 17 (2) Assistance for rural beneficiaries.— 18 The Secretary shall provide for the selection of at 19 least 2 rural areas to participate in the demonstra-20 tion program. In conducting the demonstration pro-21 gram in such rural areas, the Secretary shall provide 22 for medicare specialists to travel among local offices 23 in a rural area on a scheduled basis. 24 (c) DURATION.—The demonstration program shall be conducted over a 3-year period. 25 26 (d) Evaluation and Report.—



1	(1) Evaluation.—The Secretary shall provide
2	for an evaluation of the demonstration program. Such
3	evaluation shall include an analysis of—
4	(A) utilization of, and beneficiary satisfac-
5	tion with, the assistance provided under the pro-
6	gram; and
7	(B) the cost-effectiveness of providing bene-
8	ficiary assistance through out-stationing medi-
9	care specialists at local social security offices.
10	(2) Report.—The Secretary shall submit to
11	Congress a report on such evaluation and shall in-
12	clude in such report recommendations regarding the
13	feasibility of permanently out-stationing medicare
14	specialists at local offices of the Social Security Ad-
15	ministration.
16	SEC. 11. POLICY DEVELOPMENT REGARDING EVALUATION
17	AND MANAGEMENT (E & M) DOCUMENTATION
18	GUIDELINES.
19	(a) In General.—The Secretary of Health and
20	Human Services may not implement any new documenta-
21	tion guidelines for evaluation and management physician
22	services under the title XVIII of the Social Security Act
23	on or after the date of the enactment of this Act unless the
24	Secretary—



1	(1) has developed the guidelines in collaboration
2	with practicing physicians and provided for an as-
3	sessment of the proposed guidelines by the physician
4	community;
5	(2) has established a plan that contains specific
6	goals, including a schedule, for improving the use of
7	such guidelines;
8	(3) has conducted appropriate and representative
9	pilot projects under subsection (b) to test modifica-
10	tions to the evaluation and management documenta-
11	tion guidelines;
12	(4) finds that the objectives described in sub-
13	section (c) will be met in the implementation of such
14	guidelines; and
15	(5) has conducted appropriate outreach to physi-
16	cians for education and training with respect to the
17	guidelines.
18	The Secretary shall make changes to the manner in which
19	existing evaluation and management documentation guide-
20	lines are implemented to reduce paperwork burdens on phy-
21	sicians.
22	(b) Pilot Projects To Test Evaluation and Man-
23	AGEMENT DOCUMENTATION GUIDELINES.—
24	(1) Length and consultation.—Each pilot
25	project under this subsection shall—



1	(A) be of sufficient length to allow for pre-
2	paratory physician and medicare contractor
3	education, analysis, and use and assessment of
4	potential evaluation and management guidelines;
5	and
6	(B) be conducted, in development and
7	throughout the planning and operational stages
8	of the project, in consultation with practicing
9	physicians.
10	(2) Range of pilot projects.—Of the pilot
11	projects conducted under this subsection—
12	(A) at least one shall focus on a peer review
13	method by physicians (not employed by a medi-
14	care contractor) which evaluates medical record
15	information for claims submitted by physicians
16	identified as statistical outliers relative to defini-
17	tions published in the Current Procedures Ter-
18	minology (CPT) code book of the American Med-
19	$ical\ Association;$
20	(B) one shall focus on an alternative meth-
21	od to detailed guidelines based on physician doc-
22	umentation of face to face encounter time with a
23	patient;



1	(C) at least one shall be conducted for serv-
2	ices furnished in a rural area and at least one
3	for services furnished outside such an area; and
4	(D) at least one shall be conducted in a set-
5	ting where physicians bill under physicians serv-
6	ices in teaching settings and at one shall be con-
7	ducted in a setting other than a teaching setting.
8	(3) Banning of targeting of pilot project
9	PARTICIPANTS.—Data collected under this subsection
10	shall not be used as the basis for overpayment de-
11	mands or post-payment audits.
12	(4) Study of impact.—Each pilot project shall
13	examine the effect of the modified evaluation and
14	management documentation guidelines on—
15	(A) different types of physician practices,
16	including those with fewer than 10 full-time-
17	equivalent employees (including physicians); and
18	(B) the costs of physician compliance, in-
19	cluding education, implementation, auditing,
20	and monitoring.
21	(c) Objectives for Evaluation and Management
22	Guidelines.—The objectives for modified evaluation and
23	management documentation guidelines developed by the
24	Secretary shall be to—



1	(1) enhance clinically relevant documentation				
2	needed to code accurately and assess coding levels ac-				
3	3 curately;				
4	(2) decrease the level of non-clinically pertinent				
5	and burdensome documentation time and content				
6	the physician's medical record;				
7	(3) increase accuracy by reviewers; and				
8	(4) educate both physicians and reviewers.				
9	(d) Study of Simpler, Alternative Systems of				
10	Documentation for Physician Claims.—				
11	(1) Study.—The Secretary of Health and				
12	Human Services shall carry out a study of the mat-				
13	ters described in paragraph (2).				
14	(2) MATTERS DESCRIBED.—The matters referred				
15	to in paragraph (1) are—				
16	(A) the development of a simpler, alter-				
17	native system of requirements for documentation				
18	accompanying claims for evaluation and man-				
19	agement physician services for which payment is				
20	made under title XVIII of the Social Security				
21	Act; and				
22	(B) consideration of systems other than cur-				
23	rent coding and documentation requirements for				
24	payment for such physician services.				



1	(3) Consultation with practicing physi-
2	CIANS.—In designing and carrying out the study
3	under paragraph (1), the Secretary shall consult with
4	practicing physicians, including physicians who are
5	part of group practices.
6	(4) Application of Hipaa Uniform coding re-
7	QUIREMENTS.—In developing an alternative system
8	under paragraph (2), the Secretary shall consider re-
9	quirements of administrative simplification under
10	part C of title XI of the Social Security Act.
11	(5) Report to congress.—(A) The Secretary
12	shall submit to Congress a report on the results of the
13	study conducted under paragraph (1).
14	(B) The Medicare Payment Advisory Commis-
15	sion shall conduct an analysis of the results of the
16	study included in the report under subparagraph (A)
17	and shall submit a report on such analysis to Con-
18	gress.
19	(e) Study on Appropriate Coding of Certain Ex-
20	TENDED Office Visits.—The Secretary shall conduct a
21	study of the appropriateness of coding in cases of extended
22	office visits in which there is no diagnosis made. The Sec-
23	retary shall submit a report to Congress on such study and
24	shall include recommendations on how to code appro-



1	priately for such visits in a manner that takes into account
2	the amount of time the physician spent with the patient.
3	(f) Definitions.—In this section—
4	(1) the term "rural area" has the meaning given
5	that term in section $1886(d)(2)(D)$ of the Social Secu-
6	$rity\ Act,\ 42\ U.S.C.\ 1395ww(d)(2)(D);\ and$
7	(2) the term "teaching settings" are those set-
8	tings described in section 415.150 of title 42, Code of
9	Federal Regulations.
10	SEC. 12. IMPROVEMENT IN OVERSIGHT OF TECHNOLOGY
11	AND COVERAGE.
12	(a) Improved Coordination Between FDA and
13	CMS on Coverage of Breakthrough Medical De-
14	VICES.—
15	(1) In general.—Upon request by an applicant
16	and to the extent feasible (as determined by the Sec-
17	retary of Health and Human Services), the Secretary
18	shall, in the case of a class III medical device that is
19	subject to premarket approval under section 515 of
20	the Federal Food, Drug, and Cosmetic Act, coordinate
21	reviews of coverage decisions under title XVIII of the
22	Social Security Act with the review for application
23	for premarket approval conducted by the Food and
24	Drug Administration under such section Such co-



1	ordination shall include the sharing of appropriate
2	in formation.
3	(2) Publication of Plan.—Not later than 6
4	months after the date of the enactment of this Act, the
5	Secretary shall submit to appropriate Committees of
6	Congress a report that contains the plan for improv-
7	ing such coordination and for shortening the time lag
8	between the premarket approval by the Food and
9	Drug Administration and coding and coverage deci-
10	sions by the Centers for Medicare & Medicaid Serv
11	ices.
12	(3) Construction.—Nothing in this subsection
13	shall be construed as changing the criteria for cov-
14	erage of a medical device under title XVIII of the So-
15	cial Security Act nor premarket approval by the Food
16	$and\ Drug\ Administration.$
17	(b) Council for Technology and Innovation.—
18	(1) Establishment.—The Secretary of Health
19	and Human Services shall establish a Council for
20	Technology and Innovation within the Centers for
21	Medicare & Medicaid Services (in this section referred
22	to as "CMS").
23	(2) Composition.—The Council shall be com-
24	posed of senior CMS staff and clinicians and shall be

chaired by the Executive Coordinator for Technology



1	and Innovation (	(appointed	or	designated	under	para-
2	graph (4)).					

- (3) Duties.—The Council shall coordinate the activities of coverage, coding, and payment processes under title XVIII of the Social Security Act with respect to new technologies and procedures, including new drug therapies, and shall coordinate the exchange of information on new technologies between CMS and other entities that make similar decisions.
- (4) EXECUTIVE COORDINATOR FOR TECHNOLOGY
  AND INNOVATION.—The Secretary shall appoint (or
  designate) a noncareer appointee (as defined in section 3132(a)(7) of title 5, United States Code) who
  shall serve as the Executive Coordinator for Technology and Innovation. Such executive coordinator
  shall report to the Administrator of CMS, shall chair
  the Council, shall oversee the execution of its duties,
  and shall serve as a single point of contact for outside
  groups and entities regarding the coverage, coding,
  and payment processes under title XVIII of the Social
  Security Act.
- (c) GAO STUDY ON IMPROVEMENTS IN EXTERNAL
   DATA COLLECTION FOR USE IN THE MEDICARE INPATIENT
- 24 Payment System.—



1	(1) STUDY.—The Comptroller General of the
2	United States shall conduct a study that analyzes
3	which external data can be collected in a shorter time
4	frame by the Centers For Medicare & Medicaid Serv-
5	ices for use in computing payments for inpatient hos-
6	pital services. The study may include an evaluation
7	of the feasibility and appropriateness of using of
8	quarterly samples or special surveys or any other
9	methods. The study shall include an analysis of
10	whether other executive agencies, such as the Bureau
11	of Labor Statistics in the Department of Commerce,
12	are best suited to collect this information.
13	(2) Report.—By not later than October 1,
14	2002, the Comptroller General shall submit a report
15	to Congress on the study under paragraph (1).
16	(d) Application of OSHA Bloodborne Pathogens
17	Standard to Certain Hospitals.—
18	(1) In General.—Section 1866 (42 U.S.C.
19	1395cc) is amended—
20	(A) in subsection (a)(1)—
21	(i) in subparagraph (R), by striking
22	"and" at the end;
23	(ii) in subparagraph (S), by striking
24	the period at the end and inserting ", and";
25	and



1	(iii) by inserting after subparagraph			
2	(S) the following new subparagraph:			
3	"(T) in the case of hospitals that are not other-			
4	wise subject to the Occupational Safety and Health			
5	Act of 1970, to comply with the Bloodborne Pathogens			
6 standard under section 1910.1030 of title 29				
7	Code of Federal Regulations (or as subsequently redes-			
8	ignated)."; and			
9	(B) by adding at the end of subsection (b)			
10	the following new paragraph:			
11	"(4)(A) A hospital that fails to comply with the re-			
12	quirement of $subsection$ $(a)(1)(T)$ $(relating$ to the			
13	Bloodborne Pathogens standard) is subject to a civil money			
14	penalty in an amount described in subparagraph (B), but			
15	is not subject to termination of an agreement under this			
16	section.			
17	"(B) The amount referred to in subparagraph (A) is			
18	an amount that is similar to the amount of civil penalties			
19	that may be imposed under section 17 of the Occupational			
20	Safety and Health Act of 1970 for a violation of the			
21	Bloodborne Pathogens standard referred to in subsection			
22	(a)(1)(T) by a hospital that is subject to the provisions of			
23	such Act.			
24	$"(C)\ A\ civil\ money\ penalty\ under\ this\ paragraph\ shall$			
25	be imposed and collected in the same manner as civil money			



1	penalties under subsection (a) of section 1128A are imposed
2	and collected under that section.".
3	(2) Effective date.—The amendments made
4	by this paragraph (1) shall apply to hospitals as of
5	July 1, 2002.
6	(e) IOM STUDY ON LOCAL COVERAGE DETERMINA-
7	TIONS.—
8	(1) Study.—The Secretary shall enter into an
9	arrangement with the Institute of Medicine of the Na-
10	tional Academy of Sciences under which the Institute
11	shall conduct a study on the capabilities and infor-
12	mation available for local coverage determinations
13	(including the application of local medical review
14	policies) under the medicare program under title
15	XVIII of the Social Security Act. Such study shall
16	examine—
17	(A) the consistency of the definitions used
18	in such determinations;
19	(B) the extent to which such determinations
20	are based on evidence, including medical and
21	scientific evidence;
22	(C) the advantages and disadvantages of
23	local coverage decisionmaking, including the
24	flexibility it offers for ensuring timely patient



1	access to new medical technology for which data
2	are still be collected;
3	(D) whether local coverage determinations
4	are made, in the absence of adequate data, in
5	order to collect such data in a manner that re-
6	sults in coverage of experimental items or serv-
7	ices; and
8	(E) the advantages and disadvantages of
9	maintaining local medicare contractor advisory
10	committees that can advise on local coverage de-
11	cisions based on an open, collaborative public
12	process.
13	(2) Report.—Such arrangement shall provide
14	that the Institute shall submit to the Secretary a re-
15	port on such study by not later than 3 years after the
16	date of the enactment of this Act. The Secretary shall
17	promptly transmit a copy of such report to Congress.
18	(f) Methods for Determining Payment Basis For
19	New Lab Tests.—Section 1833(h) (42 U.S.C. 1395l(h))
20	is amended by adding at the end the following:
21	"(8)(A) The Secretary shall establish by regulation
22	procedures for determining the basis for, and amount of,
23	payment under this subsection for any clinical diagnostic
24	laboratory test with respect to which a new or substantially



1	revised HCPCS code is assigned on or after January 1,
2	2003 (in this paragraph referred to as 'new tests').
3	"(B) Determinations under subparagraph (A) shall be
4	made only after the Secretary—
5	"(i) makes available to the public (through an
6	Internet site and other appropriate mechanisms) a
7	list that includes any such test for which establish-
8	ment of a payment amount under this subsection is
9	being considered for a year;
10	"(ii) on the same day such list is made avail-
11	able, causes to have published in the Federal Register
12	notice of a meeting to receive comments and rec-
13	ommendations (and data on which recommendations
14	are based) from the public on the appropriate basis
15	under this subsection for establishing payment
16	amounts for the tests on such list;
17	"(iii) not less than 30 days after publication of
18	such notice convenes a meeting, that includes rep-
19	resentatives of officials of the Centers for Medicare &
20	Medicaid Services involved in determining payment
21	amounts, to receive such comments and recommenda-
22	tions (and data on which the recommendations are
23	based);
24	"(iv) taking into account the comments and rec-
25	ommendations (and accompanying data) received at



1	such meeting, develops and makes available to the
2	public (through an Internet site and other appro-
3	priate mechanisms) a list of proposed determinations
4	with respect to the appropriate basis for establishing
5	a payment amount under this subsection for each
6	such code, together with an explanation of the reasons
7	for each such determination, the data on which the
8	determinations are based, and a request for public
9	written comments on the proposed determination; and
10	"(v) taking into account the comments received
11	during the public comment period, develops and
12	makes available to the public (through an Internet
13	site and other appropriate mechanisms) a list of final
14	determinations of the payment amounts for such tests
15	under this subsection, together with the rationale for
16	each such determination, the data on which the deter-
17	minations are based, and responses to comments and
18	suggestions received from the public.
19	"(C) Under the procedures established pursuant to sub-
20	paragraph (A), the Secretary shall—
21	"(i) set forth the criteria for making determina-
22	tions under subparagraph (A); and
23	"(ii) make available to the public the data (other
24	than proprietary data) considered in making such de-
25	terminations.



1	"(D) The Secretary may convene such further public
2	meetings to receive public comments on payment amounts
3	for new tests under this subsection as the Secretary deems
4	appropriate.
5	$``(E)\ For\ purposes\ of\ this\ paragraph:$
6	"(i) The term 'HCPCS' refers to the Health Care
7	Procedure Coding System.
8	"(ii) A code shall be considered to be 'substan-
9	tially revised' if there is a substantive change to the
10	definition of the test or procedure to which the code
11	applies (such as a new analyte or a new methodology
12	for measuring an existing analyte-specific test).".
13	SEC. 13. MISCELLANEOUS PROVISIONS.
14	(a) Treatment of Hospitals for Certain Serv-
15	Tana Harra Marakan Caraan kan Dana (MCD) Draw
16	ICES UNDER MEDICARE SECONDARY PAYOR (MSP) PROVI-
16	ICES UNDER MEDICARE SECONDARY PAYOR (MSP) PROVI- SIONS.—
17	
	SIONS.—
17	SIONS.—  (1) In General.—The Secretary of Health and
17 18	SIONS.—  (1) In General.—The Secretary of Health and Human Services shall not require a hospital (includ-
17 18 19	SIONS.—  (1) In General.—The Secretary of Health and Human Services shall not require a hospital (including a critical access hospital) to ask questions (or ob-
17 18 19 20	(1) In General.—The Secretary of Health and Human Services shall not require a hospital (including a critical access hospital) to ask questions (or obtain information) relating to the application of sec-
17 18 19 20 21	(1) In General.—The Secretary of Health and Human Services shall not require a hospital (including a critical access hospital) to ask questions (or obtain information) relating to the application of section 1862(b) of the Social Security Act (relating to



1	in the case of such services furnished by an inde-
2	pendent laboratory.
3	(2) Reference laboratory services de-
4	SCRIBED.—Reference laboratory services described in
5	this paragraph are clinical laboratory diagnostic tests
6	(or the interpretation of such tests, or both) furnished
7	without a face-to-face encounter between the bene-
8	ficiary and the hospital involved and in which the
9	hospital submits a claim only for such test or inter-
10	pretation.
11	(b) Clarification of Prudent Layperson Test
12	FOR EMERGENCY SERVICES UNDER THE MEDICARE FEE-
13	FOR-SERVICE PROGRAM.—
14	(1) In General.—Section 1862 (42 U.S.C.
15	1395y) is amended by inserting after subsection (c)
16	the following new subsection:
17	"(d) In the case of hospital services and physicians'
18	services that—
19	"(1) are furnished, to an individual who is not
20	enrolled in a Medicare+Choice plan under part C, by
21	a hospital or a critical access hospital; and
22	"(2) are needed to evaluate or stabilize an emer-
23	gency medical condition (as defined in section
24	1852(d)(3)(B), relating to application of a prudent



1	layperson rule) and that are provided to meet the re-
2	quirements of section 1867,
3	such services shall be deemed to be reasonable and necessary
4	for the diagnosis or treatment of illness or injury for pur-
5	poses of subsection $(a)(1)(A)$ .".
6	(2) Effective date.—The amendment made by
7	paragraph (1) shall apply to items and services fur-
8	nished on or after January 1, 2002.
9	(c) Prompt Submission of Overdue Reports on
10	PAYMENT AND UTILIZATION OF OUTPATIENT THERAPY
11	Services.—The Secretary of Health and Human Services
12	shall submit to Congress as expeditiously as practicable the
13	reports required under section 4541(d)(2) of the Balanced
14	Budget Act of 1997 (relating to alternatives to a single an-
15	nual dollar cap on outpatient therapy) and under section
16	221(d) of the Medicare, Medicaid, and SCHIP Balanced
17	Budget Refinement Act of 1999 (relating to utilization pat-
18	terns for outpatient therapy).
19	(d) Authorizing Use of Arrangements with
20	Other Hospice Programs to Provide Core Hospice
21	Services in Certain Circumstances.—
22	(1) In General.—Section $1861(dd)(5)$ (42)
23	$U.S.C.\ 1395x(dd)(5))$ is amended by adding at the
24	end the following new subparagraph:



1	"(D) In extraordinary, exigent, or other non-routine
2	circumstances, such as unanticipated periods of high pa-
3	tient loads, staffing shortages due to illness or other events,
4	or temporary travel of a patient outside a hospice pro-
5	gram's service area, a hospice program may enter into ar-
6	rangements with another hospice program for the provision
7	by that other program of services described in paragraph
8	(2)(A)(ii)(I). The provisions of paragraph $(2)(A)(ii)(II)$
9	shall apply with respect to the services provided under such
10	arrangements.".
11	(2) Conforming payment provision.—Section
12	1814(i) (42 U.S.C. 1395f(i)) is amended by adding at
13	the end the following new paragraph:
14	"(4) In the case of hospice care provided by a hospice
15	program under arrangements under section 1861(dd)(5)(D)
16	made by another hospice program, the hospice program that
17	made the arrangements shall bill and be paid for the hospice
18	care.".
19	(3) Effective date.—The amendments made
20	by this subsection shall apply to hospice care provided
21	on or after the date of the enactment of this Act.

